Using Alternative Financing to Achieve Deep Energy Retrofits

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The Issue

- Budget Pressure / Capital Funding Constraints
- Repurposing of Federal Property Holdings
- Energy Efficiency / Sustainability Mandates
- Energy Security / Reliability Concerns
- Accountability for Energy Performance

The Challenge

Combining Renovation with ESPC

- Energy retrofits are less costly to implement during major building renovations, but renovations and energy upgrades are usually performed separately
- Combining them requires a method of integrating the performance of a general contractor (performing renovations) and an ESCO (installing energy conservation measures)
- Not easy to coordinate the activities of the two contractors...

Case Study – UESC at ICC-B

Keys to Success

- Coordination
- Partnership
- Innovation
- Reliability
- Flexibility
- Value

ICC-B UESC Development Team



Owner

Office of Director of National Intelligence



Executive Agent

Defense Intelligence Agency



- **Program Management Office (PMO)**
- Markon Solutions



Former NGA Sumner Campus



ICC-B Campus Vision



ICC-B ECM Descriptions

| ECM # | ECM Description | | | | | |
|--------|---|--|--|--|--|--|
| ECM-1 | New Central Utility Plant (CUP) | | | | | |
| ECM-2 | New AHUs and Fan Powered Terminal Devices with Control Strategies | | | | | |
| ECM-3 | Airside Energy Recovery | | | | | |
| ECM-4 | Upgrade Campus Wide Energy Management System (EMS) | | | | | |
| ECM-5 | New Gas Fired Water Heaters | | | | | |
| ECM-7 | Lighting Upgrades and Lighting Controls | | | | | |
| ECM-8 | New Backup Generators | | | | | |
| ECM-11 | Photovoltaic (PV) Systems | | | | | |
| ECM-13 | Solar Domestic Hot Water Generation | | | | | |
| ECM-15 | Operations and Maintenance (O&M) | | | | | |
| ECM-18 | Additional Back-Up Chiller for Maury Hall | | | | | |
| ECM-19 | Smart Power Strips | | | | | |

ICC-B UESC Program Elements

UESC Structure

- Phase I (Base): CUP Construction
- Phase II: Roberdeau Hall ECMs
- Phase III: Erskine Hall ECMs
- Phase IV: Maury Hall ECMs & PV





Savings Goals

- Reduce up front costs
- Energy efficiency
- Maintenance & Repair cost avoidance

2008 Baseline Campus Model

- Model includes all original campus buildings
- Original distributed chilled water distribution (5,285tons)
- Original central steam system (1,200BHP)
- Mostly 24hr operating schedule
- High internal gains from analyst stations / computer rooms



Adjusted Baseline

- Added the Centrum Building
- Upgrades to building envelope thermal performance
- Expanded 3rd floor RH
- Significant increase in window –wall ratio
- Space use based on projected tenants
- Buildings served by existing chilled water / steam system



ECM Modeling Results

- 39% energy usage reduction from 2008 Baseline
- ~ \$2,000,000/yr cost savings from 2008 Baseline
- 47% energy usage reduction from Adjusted Baseline
- ~ \$1,100,000/yr cost savings from Adjusted Baseline

Energy-related (O&M) Savings

Baseline / Existing Conditions

- Multiple Plants (3 separate locations)
- Vintage Equipment; "Breakdown" Maintenance following BRAC decision
- High Pressure Steam Boilers (24/7 monitoring)
- Actual O&M Expenditures, FY2009 (NGA)

Savings Opportunities

- Consolidate Plant Equipment
- Capture Near-Term Repair/Replacement Cost Avoidance
- Condensing Boilers => Manpower Reductions
- Bottoms-up Performance-Based Costing

O&M Savings Value

- \$2.4M for Central Plant (Year 1 value)
- \$2.1M for Campus Buildings (Year 1 value)

Lessons Learned

Combined Financing contributed to the mission capabilities of the Campus

Earlier Calibration with all stakeholders

- Contractual Requirements
- Design Efforts
- Scope Gaps

Scheduling Constraints

Required Instant and Continuous Communication

Additional Examples

Humphreys Engineering Center

USACE Managed Site Adjacent to Ft Belvoir

Combination of Secure/Non-Secure Facilities

Aging Infrastructure

• Large Capital Improvement Needs

Detailed Feasibility Study 2015

• Focused on Cude/Cude Annex Renovation

Proof of Concept for Multi-phase DER Project using Combined Financing

HEC Financial Summary

| # | ECM Title | Utilitv Savinos (USD) | Operational Savinos (USD) | Total Savinos (USD) | Price (USD) | Simple Pavback (yrs) |
|------|--|-----------------------------|---------------------------------|---------------------------|----------------|----------------------------|
| 1.1 | Install Condensing Boilers | \$22,486 | \$0 | \$22,486 | \$833,756 | 37.1 |
| 2.1 | Chiller Plant Optimization | \$57,182 | \$0 | \$57,182 | \$290,311 | 5.1 |
| 3.1 | Programmable Thermostats | \$3,290 | \$0 | \$3,290 | \$3,420 | 1.0 |
| 3.2 | BAS Upgrade | \$72,32 | \$110,210 | \$182,532 | \$1,172,369 | 6.4 |
| 4.1 | AHU Replacement | \$79,490 | \$ 0 | \$79,490 | \$4,479,996 | 56.4 |
| 12.1 | WaterConservation: Lowflow Toilets, Sinks | \$11,752 | \$0 | \$11,752 | \$114,238 | 9.7 |
| 12.3 | NonChem Water Treatment | \$14,444 | \$0 | \$14,444 | \$169,410 | 11.7 |
| | Cost of Feasibilitv Studv | | | | \$340,149 | |
| | Project Totals | \$260,965 | \$110,210 | \$371,175 | \$7,403,649 | 19.9 |

Required \$1.2*M Capital Contribution* => 50% *Energy Savings*

Conclusions

- Energy Performance Contracting (EPC) represents a viable means for enhancing energy performance in Federal new construction and/or major renovations
- EPC can be used to provide funding for Deep Energy Retrofits that might otherwise be unaffordable
- Blending of EPC and appropriated funding is challenging on many levels – needs buy-in from all stakeholders
- Specific methodology can be adapted during execution to meet evolving program requirements
- Early consideration of blending EPC with appropriations in facilities acquisition strategy development is recommended

Questions?

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